# La gestion publique du développement économique : quand la croissance des régions fonde la croissance des nations

CNIS, ATTRACTIVITÉ ET DYNAMIQUES ÉCONOMIQUES DES

TERRITOIRES: QUELS NOUVEAUX BESOINS DE CONNAISSANCE

STATISTIQUE ? 27 JUIN 2013

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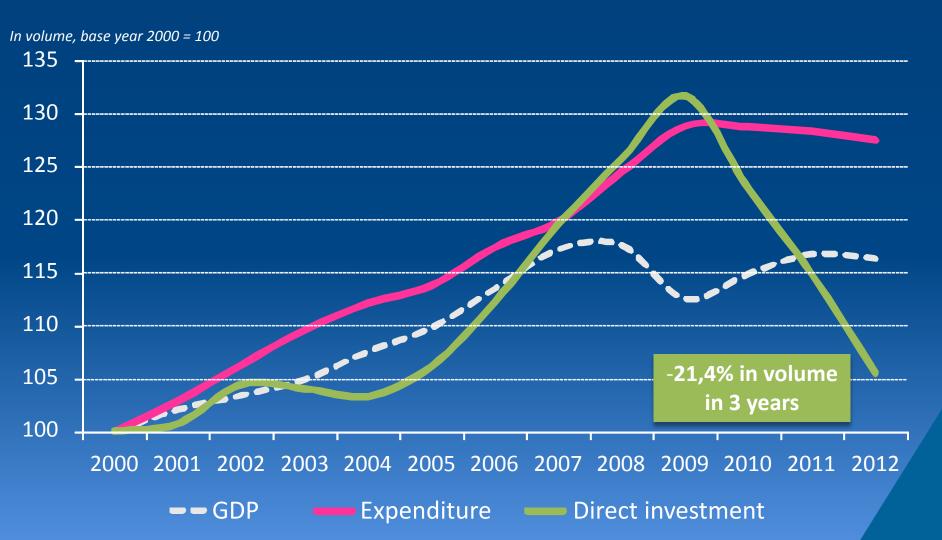


# Search for coordinated action on public investment



### A marked decline of sub-national public investment for in the EU

Change in subnational public sector direct investment in the EU27, 2000-12

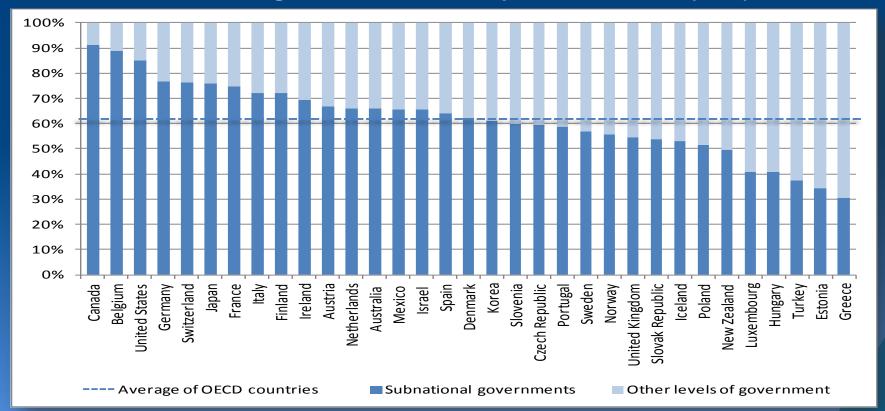




### Public investment is a shared responsibility across levels of government

OECD countries spend over USD 1.2 trillion in public investment (2.7% of GDP and 15% of Total investment). On average, 62% of public investment occurs at the sub-national level in OECD countries (2% of OECD GDP), with a higher share in federal countries & less in historically centralised ones

Sub-national government shares of public investment (2012)





### OECD Principles for the Governance of Public Investment

## Pillar 1 Coordinate across governments and policy areas

- 1. Coordinate among levels of government and policies
- 2. Adopt effective co-ordination instruments across national and sub-national governments
- 3. Co-ordinate across sub-national governments to invest at the relevant scale

#### Pillar 2

Strengthen capacities for public investment and promote policy learning across levels of government

- 4. Assess upfront long-term impact and risks of public investment
- 5. Encourage stakeholder involvement in investment strategy development
- 6. Mobilise private actors and financing institutions to diversify sources of funding
- 7. Reinforce the expertise of people and institutions throughout the investment cycle
- 8. Focus on results and promote learning

#### Pillar 3

Ensure sound framework conditions at all levels

- 9. Develop a fiscal framework adapted to the investment objectives pursued
- Require sound, transparent financial management at all levels of government
- 11. Promote integrity and transparency in public procurement at all levels of government
- 12. Pursue high-quality and coherent regulation across levels of government

This will be the **first** OECD Instrument in the area of regional policy and where sub-national governments are explicitly recognised (expected date Q1:2014)



# Data requirements on quality of investment choices and sound implementation

- Territorialisation of public investments
- Geo-coded information of location of infrastructure and services (started in November 2012)
- Internationally comparable measures of regional business demography and guidelines on the evaluation of economic impact in investment choices (to be launched in April 2014 – WPTI)



# In search for efficiency: Territorial reforms



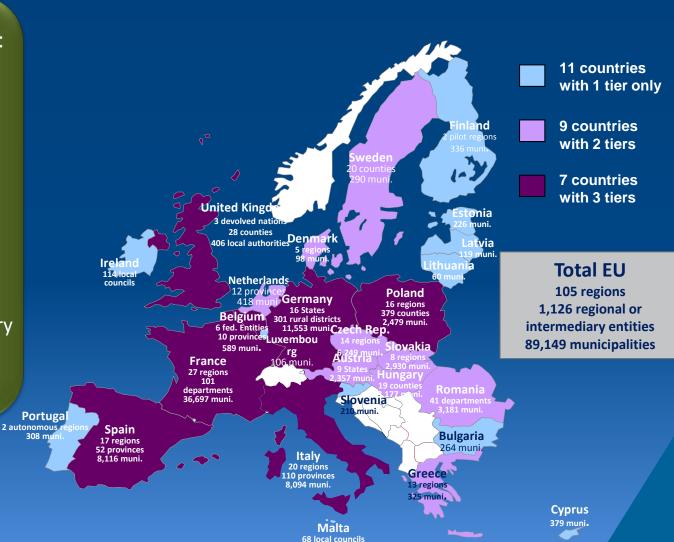
### Reforms of Institutional and Territorial Landscape in the EU

#### Institutional reforms:

- Federalisation
- Decentralisation
- Recentralisation

#### Territorial reforms:

- Municipal mergers
- Inter-municipal cooperation
- Metropolitan governance
- Reform of intermediary levels
- The reinforcement of the regional level

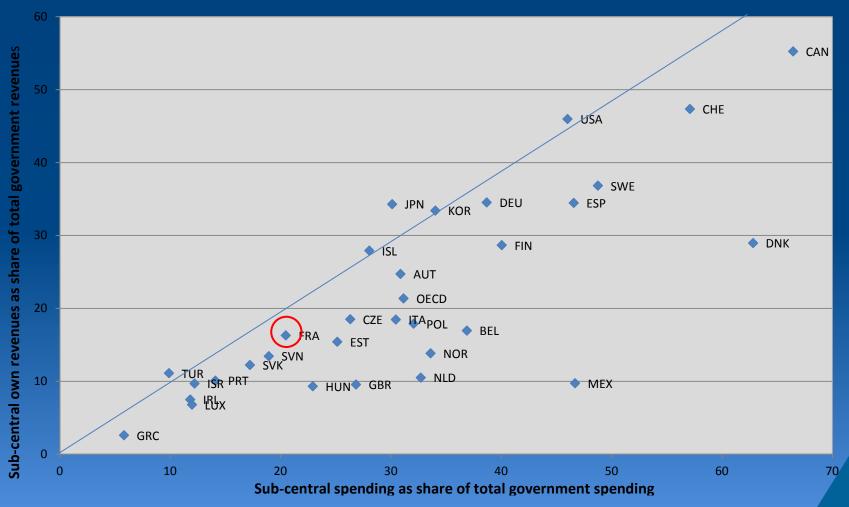


Source: Dexia - CEMR - 2012



### Levels of budget decentralisation vary widely across OECD countries

Fiscal decentralisation: sub-central government's share in general government revenues and expenditures (2011) (NB: no data for Chile or New Zealand)





### Urbanisation (and sub-urbanisation) create fragmented & moving policy targets

- Urbanisation and suburbanisation automatically increase the number of local governments in large metropolitan areas – currently around 1400 in Paris and 1700 in Chicago
- The expansion of metropolitan areas is dynamic over time → economic areas often neither fit into longestablished administrative boundaries, nor necessarily remain for long within the boundaries of newly established metropolitan structures

Number of local governments per 100,000 inhabitants in OECD functional urban areas
(Source: OECD Regions at a Glance 2013)





# Whatever the type of system – federal, regionalised, unitary – the crisis has revealed a strong need of coordination across levels of government

#### Decentralisation does not mean autonomy but mutual dependence

vertical coordination
☐ Platforms of coordination (e.g., Council of Australian Governments)
☐ Regional structures for horizontal and vertical cooperation
(Switzerland; Canada)
☐ Contractual arrangements (Canada, France, future EU partnership
agreements)
Horizontal coordination
☐ generate incentives to cooperate (Finland, France)
mergers of municipalities (Denmark, Greece)



### Fitting policies to places

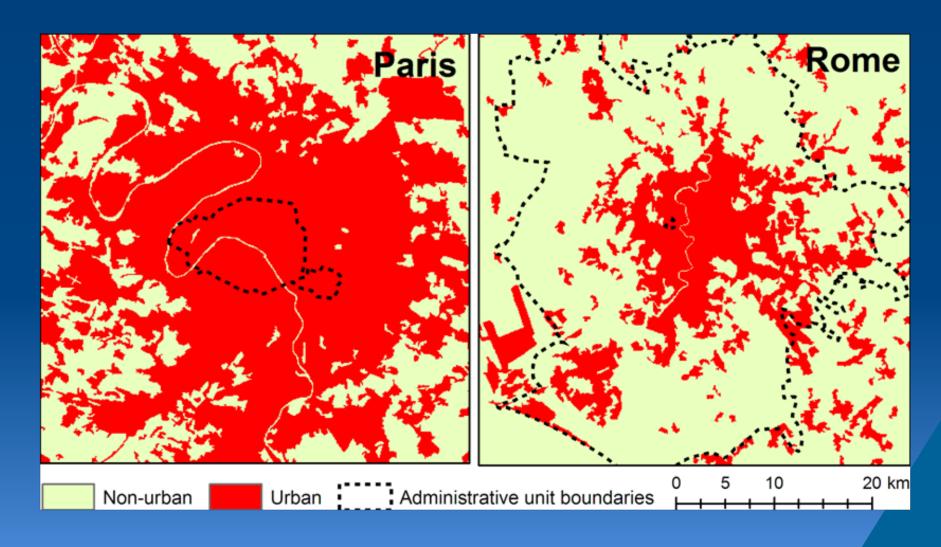


## Harmonised definition to identify functional urban areas in OECD countries

- The method uses commuting data and population density calculated for grid spatial units of 1 km<sup>2</sup> to define urban cores in a way that is robust to cross-country differences in administrative borders.
- The methodology comprises three main steps:
- 1. identifies contiguous or highly interconnected densely inhabited urban cores
- 2. identifies interconnected urban cores that are part of the same functional areas
- defines the hinterland (depending on commuting) of the functional urban area
- For more details on the methodology, please see chapter 1 in "Redefining urban: a new way to measure metropolitan areas", OECD Publishing, 2012



### Functional Urban Agglomerations vs. administrative cities





### The three-fold aim of OECD National Urban Policy Reviews

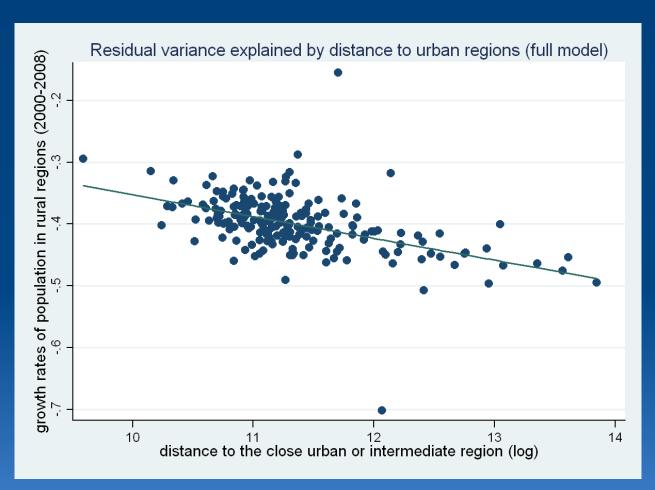
• Improve co-ordination of national-level policies that affect urban development

 Increase the coherence between national and subnational/city-level policies and correct perverse incentives (e.g. for urban sprawl)

• Provide levers to improve coordination across municipalities within urban areas



### Urban and rural areas are increasingly integrated in functional regions



Distance matters between 'urban' and 'rural'

An analysis on 206 small rural TL3 regions show that:

- rural regions grow more the smaller the distance to the closest urban place
- positive spill-overs
   emerge from growth in close urban regions
- proximity matters also for rural-rural relationships



### Governance approaches and challenges to rural-urban partnerships

#### **Intentional approach**

rural-urban partnerships is the explicit aim

# Formal Multi-purpose Delegated functions • Rennes Métropole (FR) • Geelong (AU) • Nuremberg (DE) • Central Zone (PL) • Brabant (NL)

#### **Unintentional approach**

General focus on co-operation to reach a common local development objective

Formal Multi/single purpose Delegated functions	Informal Multi/single purposes No delegated functions
•Extremadura (ES) •Forli-Cesena (IT)	<ul><li>Lexington (US)</li><li>Prague (CZ)</li><li>Central Finland (FI)</li><li>Beira Interior Sul (PT)</li></ul>



#### Well-being in regions (June 2014)

#### How's Life? Better Life index (BLI)



#### Regions at a Glance rag.oecd.org



#### How's life in your region?





# Identifying domains & providing a set of common indicators at regional level

- Domains: Jobs, Income, Health, Education, Environment, Safety, Access to services
- Data needs: measures of social connections, engagement, trust
- Possible solutions: Private providers (Gallup, World Value Survey) but limited regional sampling; Subjective measures carried out by NSOs (ex. UK)?



#### Regions at a Glance 2013 (Nov 2013)



- Role of regional policy to integrate the objectives of equity and sustainability along with efficiency
- •Read regional economies along three dimensions:
  - ✓ Concentration of resources and contribution to growth/change
- ✓ Persistence of disparities and mobilisation of unused resources
- √ Characteristics of regions achieving a certain outcome



Special Section on Functional Urban Areas in OECD countries

#### Source of information:

OECD Regional Database provides yearly time series for around 40 indicators of demography, economic accounts, labour market, social and innovation on about 2 000 regions in 34 OECD countries +BRICS.

The OECD Metropolitan Database provides a set of economic, environmental, social and demographic indicators on the 268 OECD metropolitan areas (functional urban areas with 500 000 or more inhabitants).

http://rag.oecd.org





### Merci!